

Message Text

PAGE 01 TOKYO 02661 250905Z
ACTION EB-08

INFO OCT-01 EUR-12 EA-07 ISO-00 CAB-02 CIAE-00 COME-00
DODE-00 DOTE-00 INR-07 NSAE-00 CIEP-01 FAA-00 L-03
/041 W

-----250919 040040 /12

R 250821Z FEB 77
FM AMEMBASSY TOKYO
TO SECSTATE WASHDC 5713
INFO AMEMBASSY LONDON

LIMITED OFFICIAL USE TOKYO 2661

E.O. 11652: N/A
TAGS: EAIR, JA
SUBJECT: CIVAIR: GOJ COMPLETES DISCUSSIONS WITH U.K. AND BEGINS
PREPARATION FOR NEXT U.S. ROUND

REF: TOKYO 1777 (NOTAL)

1. SUMMARY: DISCUSSION WITH JCAB'S YAMAJI REVEALS LITTLE CHANGE
IN GOJ ATTITUDES RE UPCOMING AIR TALKS. JUST BACK FROM LONDON,
HE PROBABLY HAS NOT YET HAD CHANCE TO EXPLORE AGAIN SAIPAN
ISSUE WITH JAL. FORMAL GOJ NEGOTIATING POSTURE WILL BE DEVELOPED
FROM FEBRUARY 28. JAPANESE MAY YET BE WOODED AWAY FROM APPARENT
AGREEMENT WITH U.K. TO PURSUE PRE-DETERMINATION AS TOP
PRIORITY. END SUMMARY.

2. ON FEBRUARY 24, EMBOFFS HAD INFORMAL DISCUSSION WITH JCAB'S
YAMAJI IN ATTEMPT TO DISCOVER ANY PERCEPTIBLE CHANGES IN GOJ
THINKING OR APPROACH ON OUR BILATERAL CIVAIR ISSUES. YAMAJI
STATED HE HAS NO FIRM SCHEDULE FOR THE MARCH 23-26 ROUND BUT
THAT HE WOULD DISCUSS THIS IN WASHINGTON FOLLOWING HIS MARCH 21
ARRIVAL. HE ALSO SAID THE GOJ HAD NOT YET FORMULATED ITS MARCH
NEGOTIATING STANCE BUT THAT INTER-MINISTRY AND AIRLINE CONSUL-
TATIONS WOULD BEGIN FROM FEB 28. HE CONFIRMED RECENT NIHON
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PAGE 02 TOKYO 02661 250905Z

KEIZAI PRESS REPORT THAT DURING FEB 14-18 DISCUSSIONS IN LONDON,
TWO SIDES HAD AGREED THAT MOST IMPORTANT MATTER TWO MUST
UNITEDLY PURSUE IN THEIR RESPECTIVE U.S. BILATERAL TALKS IS PRE-
DETERMINATION OF CAPACITY AND, IN SOME INSTANCES, DESIGNATION
OF ONE CARRIER PER COUNTRY PER ROUTE.

3. SUPPLEMENTAL ISSUE WAS BRIEFLY TOUCHED UPON. YAMAJI STATED
CHARTER BUSINESS WAS NEEDED AND COULD BE HANDLED BY SCHEDULED
CARRIERS, IMPLYING, ONCE AGAIN, THAT SUPPLEMENTALS ARE
SUPERFLUOUS IN THIS MARKET. HE AND YAMADA CONFIRMED THAT

OPENING LEVEL OF FLIGHT OPERATIONS AT NARITA WILL APPROXIMATE PRESENT LEVEL OF INTERNATIONAL OPERATIONS AT HANEDA, PROVIDING NO IMMEDIATE EASING OF TIME SLOT PROBLEM. WITHIN "SOME MONTHS" NUMBER OF MOVEMENTS WILL BE INCREASED TO APPROXIMATE PRESENT TOTAL AT HANEDA (480) AS NARITA TRAFFIC CONTROL AND PILOTS BECOME MORE FAMILIAR WITH THE LAYOUT. NO DATE WAS MENTIONED FOR OPENING THOUGH U.S. CARRIERS IN TOKYO HAVE RECENTLY CITED APRIL-NOVEMBER, 1978, TIMEFRAME. HE DID NOT DISCUSS SAIPAN THOUGH GIVEN THE OPPORTUNITY TO DO SO.

4. DURING DISCUSSION, EMBOFFS POINTED OUT THAT JAPAN HAS INTERESTS DISTINCT FROM THOSE OF BRITISH AND ITS OWN OBJECTIVES AS WELL IN TALKS WITH U.S., AND THAT WE ARE FIRMLY WEDDED TO THE CONCEPT OF MARKET DETERMINATION OF CAPACITY. FOR THIS REASON WE HOPED GOJ WOULD SERIOUSLY PREPARE FOR MARCH ROUND, RATHER THAN WAIT UNTIL AFTER APRIL ICAO CONFERENCE.

5. COMMENT: ALTHOUGH AMAJI SPOKE AT LENGTH ABOUT PRE-DETERMINATION AS THE MAJOR LONG RANGE ISSUE BETWEEN US, WE CONTINUE TO BELIEVE THE GOJ COULD BE WOODED AWAY FROM THIS AS TOP PRIORITY AND ENGAGED IN SERIOUS DISCUSSION OF ADDITIONAL LANDING AND BEYOND RIGHTS.
SHOESMITH

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PAGE 01 TOKYO 02661 02 OF 02 250928Z
ACTION EA-09

INFO OCT-01 IO-13 ISO-00 ACDA-07 CPR-01 NSC-05 PA-01 SS-15
USIA-06 PRS-01 SSO-00 NSCE-00 /059 W
-----250932 040339 /12

P R 250824Z FEB 77
FM AMEMBASSY TOKYO
TO SECSTATE WASHDC PRIORITY 5715
INFO USMISSION USUN NEW YORK
USMISSION GENEVA

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GENEVA FOR CCD DELEGATION

IN MY STATEMENT, I URGED ALL COUNTRIES CONCERNED TO TAKE RECIPROCALLY PROMPT MEASURES OF SELF-RESTRAINT AND TO GIVE SERIOUS CONSIDERATION TO ALL THE IMPLICATIONS OF THIS MATTER. AS SUCH, I SOUGHT TO EXPRESS MY DEEP CONCERN THAT SIGNIFICANT ARMS BUILD-UPS IN SOME AREAS OF THE WORLD THROUGH THE RAPID IMPORT OF CONVENTIONAL WEAPONS MAY FURTHER INTENSIFY THE POTENTIAL FOR CONFLICT AND TO POINT OUT THE IMPERATIVE OF SEEKING FEASIBLE INTERNATIONAL AGREEMENTS ON THE TRANSFER OF WEAPONS.

TO MY GREAT REGRET, HOWEVER, OUR MODEST DRAFT RESOLUTION

INVITING ALL MEMBER STATES TO COMMUNICATE THEIR VIEWS AND
SUGGESTIONS ON THIS MATTER TO THE SECRETARY GENERAL AND
REQUESTING THE SECRETARY GENERAL TO MAKE A FACTUAL STUDY OF THE
QUESTION WAS BLOCKED FROM FORMAL VOTING AT THE LAST MINUTE.

NEVERTHELESS, I AM CONFIDENT THAT THE GOVERNMENT OF JAPAN
WILL PROCEED STEADILY WITH THIS INITIATIVE, BELIEVING THAT IT
SHOULD BE KEPT ALIVE SO THAT IT MAY SOMEDAY BEAR FRUIT. IT
SHOULD BE EMPHASIZED HERE THAT JAPAN, GUIDED BY THE SPIRIT OF
ITS CONSTITUTIONAL RENUNCIATION OF THE THREAT OR USE OF FORCE
AS A MEANS OF SETTLING INTERNATIONAL DISPUTES, ADHERES TO A
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PAGE 02 TOKYO 02661 02 OF 02 250928Z

STRICT NATIONAL POLICY FORBIDDING THE EXPORT OF WEAPONS TO ANY
REGION IN CONFLICT.

BASED UPON THIS FUNDAMENTAL POSITION, IT IS OUR INTENTION
TO PROVIDE AN IMPARTIAL FORUM IN WHICH COUNTRIES ENGAGED IN THE
ARMS TRADE MAY CONSULT WITH EACH OTHER TO BUILD MUTUAL TRUST AND
EVENTUALLY TO REALIZE THE ESTABLISHMENT OF EFFECTIVE MEASURES
ENCOURAGING SELF-RESTRAINT.

IN CLOSING, I WOULD LIKE TO VOICE MY SINCERE HOPE THAT YOU,
MR. PRESIDENT, WITH YOUR FORESIGHT, DETERMINATION, AND
INFLUENCE, WILL TAKE THE LEADERSHIP IN BRINGING ABOUT AN INTER-
NATIONAL AGREEMENT TO CURB THE RAMPANT ARMS TRADE AS A FIRST
STEP TOWARD FOSTERING A MORE PEACEFUL WORLD FOR THIS AND
FUTURE GENERATIONS.

VERY SINCERELY YOURS,

ZENTARO KOSAKA
CHAIRMAN
OF THE FOREIGN AFFAIRS RESEARCH COUNCIL
OF THE LIBERAL DEMOCRATIC PARTY
FORMER MINISTER
FOR FOREIGN AFFAIRS

SHOESMITH

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